

Message Text

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ACTION MMO-02

INFO OCT-01 AF-10 ISO-00 AID-05 A-01 PER-01 ABF-01
SS-15 SP-02 /038 W
-----128108 270527Z /11
R 251415Z MAY 78
FM AMEMBASSY KIGALI
TO SECSTATE WASHDC 6177
INFO AMEMBASSY NAIROBI

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NAIROBI FOR REDSO/EA

E.O. 11652: N/A
TAGS: AODE, EAID, RW
SUBJECT: MODE - AUTHORIZED STAFFING LEVELS FOR AID FOR FY 78 AND 79

REF STATE 124987

1. THERE IS NO DISAGREEMENT AT THIS POST
REGARDING FUTURE AID PROGRAM OR RELATED STAFFING REQUIRE-
MENTS. PROGRAM DIRECTLY REFLECTS PARM AND IN TURN IS
PLANNED UNDER RUBRIC OF AID'S DEVELOPMENT ASSISTANCE
PROGRAM (DAP), BOTH OF WHICH HIGHLIGHT PROBLEM OF
INADEQUATE FOOD SUPPLIES AND INCREASING POPULATION.
NOTE THAT RWANDA FITS VIRTUALLY ALL USG CRITERA FOR
INCREASED LEVELS OF ASSISTANCE AND IS CITED AS A MODEL
IN THAT RESPECT. AMBASSADOR AND ACTING AID AFFAIRS
OFFICER HAVE WORKED CLOSELY IN MATCHING STAFF LEVELS
WITH PROJECTED PRORAM AS REFLECTED IN RECENT GORM
EXERCISE. THUS AMBASSADORIAL MODE APPROVAL EXISTS FOR
FOLLOWING:

A. EXISTING - NO 216960006
AID AFFAIRS OFFICER - PATTERSON (ACTING)
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B. EXISTING NO 216961015
PROGRAM OFFICER - BARKER

C. NEW NO 216961020
MANAGEMENT OFFICER - (VACANT)

D. NEW - NO 216961025
AG. DEV. OFFICER - (VACANT)

2. OTHER THAN USDH POSITIONS FOLLOW:

EXISTING - PASA/FOOD STORAGE AND MARKETING (FSM)
PROJECT (696-0100) - REINTSMA

EXISTING - PSC/FSM PROJECT (696-0100) - FREED
EXISTING - PSC/FSM PROJECT (696-0100) - VINITA
EXISTING - PSC/FARM HAND TOOLS PROJECT (696-0103) - (VACANT)

3. THESE POSITIONS ARE ABSOLUTELY ESSENTIAL TO CARRY OUT PROGRAM DURING FY 78 AND EARLY 79 WHICH IS EXPECTED TO RISE FROM PRESENT LEVEL TO \$5-8 MILLION IN NEXT TWO TO THREE YEARS. AMBASSADOR AND AAO HAVE ALSO HELD DISCUSSIONS ON POSSIBLE NEED FOR ADDITIONAL TWO USDH POSITIONS IN FY 79, ONE OF WHICH (HEALTH/FP OFFICER) WILL BE CRUCIAL AS GOR TRANSLATES AWARENESS OF FIRST FP STEPS TO FULL-SCALE PROGRAMS WITH AID HELP AND ADDITIONAL TWO PSC'S IN SUPPORT OF AG ED AND FISH CULTURE PROJECTS WHICH WILL GET UNDERWAY WITHIN NEXT FEW MONTHS.

4. IN SUM, FOUR USDH AND FOUR PASA/PSC POSITIONS NEEDED JUST TO KEEP EXISTING AID PROGRAM GOING IN FY 78 AND EARLY FY 79. IN ORDER TO CARRY OUT PROJECTED PROGRAM INCREASES, TWO MORE USDH AND TWO PSC'S POSITIONS WILL BE REQUIRED AT A MINIMUM. LIMITED OFFICIAL USE

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5. CLOSELY RELATED TO ABOVE DISCUSSION IS NECESSITY OF STRENGTHENING SUPPORT CAPABILITY OF EMBASSY BY ADDITION OF GSO AND DEVELOPMENT OF JAO, AS DISCUSSED IN KIGALI 726. FULFILLMENT OF PROJECTED PROGRAM CONTINGENT ON COORDINATED INCREASE IN SUPPORT RESOURCES. STATE 129420 JUST RECEIVED IS NOT REASSURING IN THIS REGARD (AND WILL BE SUBJECT OF SEPTTEL). ASSUMING CONTRACTORS ARE TO RECEIVE LEVEL OF ADMINISTRATIVE SUPPORT SIMILAR TO DIRECT-HIRE PERSONNEL, SINGLE-OFFICER ADMIN SECTION COULD BECOME RESPONSIBLE FOR SERVICING 20 AMERICANS, HALF AID, BEFORE THE END OF CY-1978. THIS RATIO WOULD BE UNACCEPTABLE ANYWHERE, BUT IN A COUNTRY WITH SEVERE SHORTAGES OF EVERY RESOURCE INCLUDING COMPETENT LOCAL PERSONNEL, IT WOULD BE TOTALLY UNREALISTIC. WE HAVE REQUESTED ESTABLISHMENT OF JAO, AND WE ENVISAGE THAT AID WILL HAVE TO CONTRIBUTE A MINIMUM OF TWO AMERICAN POSITIONS TO THE JAO. OTHERWISE IT WILL BE NECESSARY TO REVIEW WHETHER MISSION CAN SUPPORT COUNTRY PROGRAM ON SCALE PROJECTED FOR RWANDA OVER NEXT SEVERAL YEARS.

6. TO CONCLUDE: WE ARE MINDFUL OF CONSTRAINTS ON OVERSEAS STAFFING. WE HAVE IN FACT BEEN LOATHE TO REQUEST ADDITIONAL PERSONNEL IN ADVANCE OF ESTABLISHMENT OF VISIBLY

FUNCTIONING USAID PROGRAM, PREFERRING NOT TO ENCOURAGE UNREALISTIC EXPECTATIONS ON THE PART OF RWANDANS; THUS WE HAVE WORKED FOR PROGRAM COMMITMENTS FIRST, PERSONNEL TO IMPLEMENT PROGRAM AFTERWARDS. THAT APPROACH IS BEARING FRUIT, WITH RECENT SIGNING OF TWO PROAGS AND PROJECT DESIGN/NEGOTATION ADVANCING TOWARDS SEVERAL MORE. BUT IF WE INTENT TO PROCEED ALONG THIS COURSE -- AS ALL CONCERNED AGENCIES HAVE BEEN AGREEING WE SHOULD -- WE MUST RECOGNIZE NEED FOR PROVIDING RESOURCES THAT ENTAILS, INCLUDING OF COURSE PERSONNEL.

7. THIS MESSAGE COORDINATED WITH AND CONCURRED IN BY AID AFFAIRS OFFICER.
LESSER

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